

Agenda for a meeting of the Health and Social Care Overview and Scrutiny Committee to be held remotely on Wednesday, 9 December 2020 at 4.30 pm

Members of the Committee – Councillors

| LABOUR | CONSERVATIVE | LIBERAL DEMOCRAT AND INDEPENDENT GROUP | BRADFORD INDEPENDENT GROUP |
|--|------------------------|---|-------------------------------|
| Greenwood Mir Godwin Lintern Humphreys | Hargreaves Sullivan | J Sunderland | Khadim Hussain |

Alternates:

| LABOUR | CONSERVATIVE | LIBERAL DEMOCRAT AND INDEPENDENT GROUP | BRADFORD INDEPENDENT GROUP |
|---|--------------|---|-------------------------------|
| Akhtar Berry Iqbal Jenkins H Khan | Barker | Griffiths | Sajawal |

NON VOTING CO-OPTED MEMBERS

| | |
|----------------|---|
| G Sam Samociuk | Former Mental Health Nursing Lecturer |
| Susan Crowe | Bradford District Assembly Health and Wellbeing Forum |
| Trevor Ramsay | Healthwatch Bradford and District |

Notes:

- Please note that, under the current circumstances, we are only able to produce limited paper copies. A webcast of the meeting will be available to view live on the Council's website at <https://bradford.public-i.tv/core/portal/home> and later as a recording
- Any Councillors or members of the public who wish to make a contribution at the meeting are asked to email jane.lythgow@bradford.gov.uk by **10.30 on Monday 7 December 2020** and request to do so. In advance of the meeting those requesting to participate will be advised if their proposed contribution can be facilitated and, if so, they will be provided with details of how to electronically access the meeting. Councillors and members of the public with queries regarding making representations to the meeting please email Jane Lythgow.
- Approximately 15 minutes before the start time of the meeting the Governance Officer will set up the electronic conference arrangements initially in private and bring into the conference facility the Chair and Members so that any issues can be raised before the start of the meeting. The officers presenting the reports at the meeting will have been advised by the Governance Officer of their participation and will be brought into the electronic meeting at the appropriate time.

From:

Parveen Akhtar, City Solicitor
Agenda Contact: Jane Lythgow
Phone: 01274 432270
E-Mail: jane.lythgow@bradford.gov.uk

To:

A. PROCEDURAL ITEMS

1. ALTERNATE MEMBERS (Standing Order 34)

The City Solicitor will report the names of alternate Members who are attending the meeting in place of appointed Members.

2. DISCLOSURES OF INTEREST

(Members Code of Conduct - Part 4A of the Constitution)

To receive disclosures of interests from members and co-opted members on matters to be considered at the meeting. The disclosure must include the nature of the interest.

An interest must also be disclosed in the meeting when it becomes apparent to the member during the meeting.

Notes:

- (1) Members may remain in the meeting and take part fully in discussion and voting unless the interest is a disclosable pecuniary interest or an interest which the Member feels would call into question their compliance with the wider principles set out in the Code of Conduct. Disclosable pecuniary interests relate to the Member concerned or their spouse/partner.*
- (2) Members in arrears of Council Tax by more than two months must not vote in decisions on, or which might affect, budget calculations, and must disclose at the meeting that this restriction applies to them. A failure to comply with these requirements is a criminal offence under section 106 of the Local Government Finance Act 1992.*
- (3) Members are also welcome to disclose interests which are not disclosable pecuniary interests but which they consider should be made in the interest of clarity.*
- (4) Officers must disclose interests in accordance with Council Standing Order 44.*

3. MINUTES

Recommended –

That the minutes of the meeting held on 20 October 2020 be signed as a correct record (previously circulated).

(Jane Lythgow – 01274 432270)

4. INSPECTION OF REPORTS AND BACKGROUND PAPERS

(Access to Information Procedure Rules – Part 3B of the Constitution)

Reports and background papers for agenda items may be inspected by contacting the person shown after each agenda item. Certain reports and background papers may be restricted.

Any request to remove the restriction on a report or background paper should be made to the relevant Strategic Director or Assistant Director whose name is shown on the front page of the report.

If that request is refused, there is a right of appeal to this meeting.

Please contact the officer shown below in advance of the meeting if you wish to appeal.

(Jane Lythgow - 01274 432270)

5. REFERRALS TO THE OVERVIEW AND SCRUTINY COMMITTEE

Any referrals that have been made to this Committee up to and including the date of publication of this agenda will be reported at the meeting.

B. OVERVIEW AND SCRUTINY ACTIVITIES

6. COVID-19: BRADFORD DISTRICT HEALTH AND WELLBEING VOLUNTARY AND COMMUNITY SECTOR (VCS)

Representatives of the Bradford District Voluntary and Community Sector (VCS) Assembly will attend the meeting to present a verbal report providing an overview on activity and experiences of the health and wellbeing voluntary and community sector during the Covid-19 pandemic. In addition examples of work carried out and case studies will be presented along with learning from this period and a look ahead to the future.

The views of Members are requested.

(Caroline Coombes - 07970 413828)

7. RE-OPENING OF BUILDINGS-BASED SERVICES FOR PEOPLE WITH LEARNING DISABILITIES (DURING THE COVID-19 PANDEMIC)

1 - 6

The report of the Strategic Director, Health and Wellbeing (**Document “P”**) updates and informs Members of the progression of plans to reopen building based commissioned Day Services for people with a Learning Disability (LD).

The views of Members are requested.

Gareth Flemyng – 01274 434790)

8. **HEALTH AND SOCIAL CARE OVERVIEW AND SCRUTINY
COMMITTEE WORK PROGRAMME 2020/21**

7 - 14

The Overview and Scrutiny Lead will present **Document “Q”** which presents the Work Programme 2020/21.

Recommended –

That Members comment on the information contained in Appendices 1 and 2 of Document “Q”.

That the Work Programme 2020/21 continues to be regularly reviewed and updated on a rolling three month basis up to March 2021.

(Caroline Coombes - 01274 432313)



Report of the Strategic Director of Health and Wellbeing to the meeting of Health and Social Care Overview and Scrutiny Committee to be held on 9th December 2020

P

Subject: Re-opening buildings-based services for people with Learning Disabilities (LD) during the Covid-19 pandemic

Summary statement: The purpose of this report is to update and inform the Health and Social Care Overview and Scrutiny Committee of the progression of plans to reopen building based, commissioned Day Services for people with a Learning Disability.

Portfolio:
Healthy People and Places

Report Contact: Gareth Flemyng
Commissioning Lead (Interim)
Phone: (01274) 434790
E-mail: gareth.flemyng@bradford.gov.uk

Overview & Scrutiny Area:
Health and Social Care

1. SUMMARY

The purpose of this report is to update and inform the Health and Social Care Overview and Scrutiny Committee of the progression of plans to reopen building based, commissioned Day Services for people with a Learning Disability.

2. BACKGROUND

Prior to the onset of Covid 19, sixteen providers delivered a range of daytime services commissioned by the Council to around 1,030 people with Learning Disabilities (LD). In response to the global pandemic, CBMDC worked with these providers to temporarily close all building-based services for people with LD. This exercise took place over an extremely short timeframe in March 2020 with all relevant services closed by the 23rd of that month.

On reflection, although we were operating in completely uncharted territory both locally and nationally, there may have been an advantage to keeping a limited building based program open at the point of first national lockdown. However, the priority at the time was complying with the lockdown and ensuring the wellbeing of service users. Social work conversations in relation to 'staying safe and well' were held with the majority of service users with a learning disability at the point of the first national lockdown.

During the suspension of services, providers were asked to explore ways in which staffing resources could be re-allocated to provide alternative methods of supporting individuals in their own home and outdoors where safe and appropriate. A number of providers (including the largest provider, HFT) have offered this support and have also offered remote support to a wider number of service users and their families and carers via telephone and social media. This continuation of some form of contact and support recognises that building-based day time activities play an important role in delivering social, participation and inclusion outcomes for people with LD, and can also play a role in providing a break from caring for families, allowing them to maintain employment and good quality family life.

3. REPORT ISSUES

Staying Connected

Commissioners worked with VCS providers in Bradford, to contribute to funding 300 state-of-the-art tablets and scores of internet dongles distributed across the Bradford district to locked-down people who otherwise would have no way of communicating with the outside world.

Benefits included; increasing people's opportunities to engage with their peers. enabling a quick and easy messaging system in this rapidly changing environment, reducing isolation and loneliness.

Bradford Talking Media led the project with volunteers from Community Action Bradford & District preloading the tablets and organising the delivery of a percentage of the tablets through the utility provider SSE and the Fire Service.

Other tablets were distributed by social workers. Donna, one of the recipients, said "This couldn't have come at a better time. It's my birthday soon so will be so great to see people."

Activity to Support the Re-Opening of Building Based Day Opportunities

Following the beginning of the first lockdown period, the Council's Community Team for Learning Disabilities (CTLD) undertook a survey of 1,027 individuals with LD who attended commissioned* day services to find out about their experiences of lockdown and to provide information on the demand for services and the types of activities required as we move towards the 'new normal'. (*There are also people who use their Direct Payment to micro-commission day services directly.)

The Council's Commissioning Team also conducted a survey of area-based providers about their preparations for the resumption of Covid-safe services and all providers have been asked to submit building risk assessments. These risk assessments are then reviewed by a panel comprising representatives from Commissioning, CTLD and Infection Prevention Control (IPC).

Social Workers, CCG colleagues and Providers have worked together to identify those service users at greatest need in relation to a return to building based services. The proposal for each individual included into this *first cohort* of around sixty-five individuals, have been endorsed by social work managers.

Once identified as within the *first cohort* to return to building based provision, each individual has been subject to a social work review covering any additional support required to manage the impact of returning to a building within the context of new Covid restrictions

Reopening of day services

Social distancing measures mean that services can only offer a limited number of places compared to the pre-Covid situation.

The Commissioning Unit with support from the Infection Control Team has approved as 'Covid secure' the building based Risk Assessments relating to twelve units, delivered by seven different providers. These buildings are now all currently open.

Four other building based services are currently subject to review in relation to their Building Covid Risk Assessments and planned to reopening.

The majority of those identified in the *first cohort* have now returned to the above open buildings alongside a small additional cohort of those who are in receipt of direct payments.

Plans to re-open building-based day services also involve consideration of an individual's transport options which have been disrupted by current restrictions. CTLD and Commissioning have liaised with Passenger Transport Service (PTS) and other relevant Council teams about how we might use the commissioned mini-bus and taxi services to support individuals accessing building based services. This has resulted in PTS supporting circa forty service users returning to building based provision.

Impact of the Second National Lockdown.

During the current national lockdown (5 November – 2 December) we are continuing with getting the *first cohort* of individuals back into their day services and making the relevant preparations with the *second cohort* to ensure they can return as soon as possible after the national lockdown is lifted.

We have also continued to ensure that any individual where we become aware of an acute need in the community we will continue to 'fast tracked' into the *first cohort*.

Communications.

The project team is currently working on communications about the re-opening of a limited buildings-based day time offer and a letter from the Council explaining the rationale for allocating placements. It is proposed this will be sent to all Service Users and families/carers (including those who use a Direct Payment to arrange their day service) via each provider.

A council media release will also be required to explain the plans around re-opening buildings and remind families how to contact their Social Worker if they have concerns or more pressing needs.

The above communications will go out in line with the progression of plans for the second cohort to return to buildings following the end of the current lockdown.

4. FINANCIAL & RESOURCE APPRAISAL

In response to the pandemic the department has honored the financial commitment to day service providers that were in place at the end of March. We have asked providers to explore flexible and creative ways of offering support to individuals in their homes, and the majority of providers have responded constructively to this request.

In relation to transport providers (Taxis) from the start of Quarter 3 the department has realised saving this has supported us meeting the savings targets set by Corporate Transport Board in 2019.

5. RISK MANAGEMENT AND GOVERNANCE ISSUES

It is becoming clear that the outcomes in relation to the impact of this pandemic are significantly worse for individuals (and communities) who experience oppression and discrimination, this includes people with a learning disability.

In August representatives of the community leaning disability service meet with Professor Chris Hatton to consider the 'heightened risks' for individuals with a Learning Disability. At that point the research suggested that individuals with a learning disability may be up to five times more likely to die of Covid 19 once they reach the point of being critically unwell.

However, the latest research published by Public Health England on 12 November 2020 paints an even more problematic picture. The report looking at the national picture suggests that the rate of COVID-19 deaths for people with learning disability

is 692 per 100,000 or 6.3 times the general population rate.
The COVID-19 death rate for Bradford District based on ONS weekly Death registrations and occurrences by local authority and health board is 127 deaths per 100,000 population to the 13th of November

As we attempt to understand the approaches that might mitigate against these tragic outcomes we have, as a Department been cautious. Social Workers have explored with each individual returning to a building what additional adjustments they may require to keep themselves safe.

6. LEGAL APPRAISAL

The department has been operating within the context of Coronavirus (Covid-19) Care Act easements, (updated 1 September 2020). However, we have continued to be committed to meeting all of our obligations and responsibilities under the Care Act 2014

7. OTHER IMPLICATIONS

7.1 EQUALITY & DIVERSITY

See section 5 above

7.2 SUSTAINABILITY IMPLICATIONS

N/A

7.3 GREENHOUSE GAS EMISSIONS IMPACTS

See reference to transport above.

7.4 COMMUNITY SAFETY IMPLICATIONS

None

7.5 HUMAN RIGHTS ACT

Social work reviews are delivered with specific reference to the Human Rights Act and Mental Capacity Act (MCA)

7.6 TRADE UNION

N/A

7.7 WARD IMPLICATIONS

Moving forward within the context of our 'Re-imagining Day Opportunities program there is a commitment to delivering services wherever possibly to a locality

footprint to strengthen the sense of community and to minimise transport which will also address concerns in relation to infection control and greenhouse gas emissions.

**7.8 AREA COMMITTEE ACTION PLAN IMPLICATIONS
(for reports to Area Committees only)**

N/A

7.9 IMPLICATIONS FOR CORPORATE PARENTING

None

7.10 ISSUES ARISING FROM PRIVACY IMPACT ASSESMENT

N/A

8. NOT FOR PUBLICATION DOCUMENTS

N/A

9. OPTIONS

As detailed in the summary at Point 1. The purpose of this report is to update and inform the Health and Social Care Overview and Scrutiny Committee of the progression of plans to reopen building based, commissioned Day Services for people with a Learning Disability.

10. RECOMMENDATIONS

10.1 That Members consider and comment on the contents of the report

11. APPENDICES

None

12. BACKGROUND DOCUMENTS

None



Report of the City Solicitor to the meeting of the Health and Social Care Overview & Scrutiny Committee to be held on 9 December 2020

Q

Subject: Health and Social Care Overview and Scrutiny Committee Work Programme 2020/21

Summary statement:

This report presents the work programme 2020/21

Portfolio:

Health People and Places

Report Contact: Caroline Coombes
Phone: (01274) 432313
E-mail:
caroline.coombes@bradford.gov.uk

1. Summary

1.1 This report presents the work programme 2020/2.

2. Background

2.1 Each Overview and Scrutiny Committee is required by the Constitution of the Council to prepare a work programme (Part 3E – Overview and Scrutiny Procedure Rules, Para 1.1).

2.2 On 7 May 2019 the Government published ‘Overview and scrutiny statutory guidance for councils and combined authorities’¹. This, along with guidance produced by the Centre for Public Scrutiny during the Covid-19 pandemic in May 2020², emphasises the need for the Scrutiny function to prioritise, and at the current time, to consider a narrower programme of work focussing on ‘critical business’ issues. This approach has been supported by Gold Command as part of the Council’s emergency response arrangements.

3. Report issues

3.1 **Appendix 1 and 2** of this report present the work programme 2020/1. **Appendix 1** shows items have been scheduled through to November 2020, while **Appendix 2** lists issues and items for possible consideration during the year. In line with the guidance at Para 2.2 it has been agreed by the Committee at its meeting of 21 July 2020 that the work programme should be reviewed and updated on a rolling three month basis. This will allow the Committee to respond in a timely and flexible way to the evolving Covid-19 pandemic, the impact on the District’s residents and on health and social care provision.

3.2 The statutory powers of the Committee to review and scrutinise any matter relating to the planning, provision and operation of local health services are unchanged, as are the duties placed on NHS bodies to consult the Committee on any proposed substantial developments or variations in the provision of health services.

4. Options

4.1 Members may wish to amend and / or comment on the work programme at **Appendix 1 and 2**.

5. Contribution to corporate priorities

5.1 In addition to the position set out in Paras 2.2 and 3.1, the Health and Social Care Overview and Scrutiny Committee Work Programme 2020/21 reflects the ambition of the District Plan for ‘all of our population to be healthy, well and able to live independently for as long as possible’ (District Plan: Better health, better lives). It also reflects the guiding principals of the Joint Health and Wellbeing Strategy for Bradford and Airedale ‘Connecting people and place for better health and wellbeing’.

¹ <https://www.gov.uk/government/publications/overview-and-scrutiny-statutory-guidance-for-councils-and-combined-authorities>

² <https://www.cfps.org.uk/wp-content/uploads/2020-06-19-covid-guide-2-scrutiny-2nd-edn.pdf>

6. **Recommendations**

- 6.1 That the Committee comments on the information in **Appendix 1 and 2**
- 6.2 That the Work Programme 2020/21 continues to be regularly reviewed and updated on a rolling three month basis up to March 2021.

7. **Background documents**

None

8. **Not for publication documents**

None

9. **Appendices**

- 9.1 **Appendix 1** – Health and Social Care Overview and Scrutiny Committee work programme 2020/21

Appendix 2 – Unscheduled work programme items

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Democratic Services - Overview and Scrutiny

Appendix 1

Health and Social Care O&S Committee

Scrutiny Lead: Caroline Coombes tel - 43 2313

Work Programme

| Agenda | Description | Report | Comments |
|---|----------------------|-------------------------|--|
| Tuesday, 26th January 2021 at Remote Meeting | | | |
| Chair's briefing 07/01/2021. Report deadline 12/01/2021 | | | |
| 1) 'Act as One' programme and update on the Acute Provider Collaboration programme | Update | Mark Hindmarsh | Last report received 26 September 2019 |
| 2) Covid 19: End of life/use of DNRs | ITEM TO BE CONFIRMED | CCG | |
| Tuesday, 16th February 2021 at Remote Meeting | | | |
| Chair's briefing 28/01/2021. Report deadline 02/02/2021 | | | |
| 1) Health and Wellbeing Commissioning Strategy and Intentions - Adult Social Care 2020-21 | Annual update | Jane Wood / Kerry James | Resolution of 26 September 2019 |
| 2) Public Health Outcomes Framework | Annual update | Duncan Cooper | |
| Tuesday, 23rd March 2021 at Remote Meeting | | | |
| Chair's briefing 04/03/2021. Report deadline 09/03/2021. | | | |
| 0) TBC | | | |

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Democratic Services - Overview and Scrutiny

Scrutiny Committees Forward Plan

Unscheduled Items

Health and Social Care O&S Committee

| Agenda item | Item description | Author | Comments |
|--|---|------------------|---|
| 0 Respiratory Health in Bradford District | Update | Public Health | Resolution of 22 November 2018 to have an update in 2 years |
| 0 CQC | Annual update | | Resolution of 30 January 2020 |
| 0 Assessment And Diagnosis Of Autism In Adults | Update (postponed from April 2020) | Ali Jan Haider | |
| 0 Cancer | Outcomes of the lung cancer pilot programme and update on cancer waiting times target performance | Janet Hargreaves | Resolution of 13 June 2019 (postponed from April 2020) |
| 0 Dementia | To include an update on the Dementia Strategy Implementation Plan | Lyn Sowray | Resolution of 24 January 2019 |
| 0 Shipley Hospital | Update | Helen Farmer | Resolutions of 1 August 2019 and 5 March 2020 |
| 0 Living Well Service | Update | Olukemi Adeyemi | Resolution of 30 January 2020 |
| 0 Sexual Health Services | Update | Ralph Saunders | Resolution of 13 February 2020 |
| 0 'A' Board ban | Update to include options for addressing issues related to obstructions and 'A' boards placed on private land | Darren Badrock | Resolution of 13 February 2020 |
| 0 Advocacy Services | Further report to be presented in September 2020 to include updated performance information; information on the methods used to receive feedback from service users and details of that feedback; a breakdown of services delivered by location/postcode; details of advocacy provision for young people in transition; information on activity to increase referrals/outreach. | | Resolution of 5 March 2020 |
| 0 Older People's Accommodation Across The District | Update | Dean Roberts | Resolution of 16 December 2019 |
| 0 Local NHS Estates Strategy / peripheral service | | TBC | Resolution of 1 August 2019 |

Health and Social Care O&S Committee

| Agenda item | Item description | Author | Comments |
|--|------------------|---|--------------------------------|
| 0 Radiology - capacity at St Luke's and longterm provision of services | | Chief Nurse, Bradford Teaching Hospitals FT | Resolution of 1 August 2019 |
| 0 Safeguarding Adults Strategic Plan and Multi-Agency Safeguarding Hub | Update | TBC | Resolution of 6 September 2018 |